

No. 15,541

IN THE

**United States Court of Appeals
For the Ninth Circuit**

BANK OF NEVADA,
vs.
UNITED STATES OF AMERICA,

Appellant,
Appellee.

APPELLANT'S PETITION FOR A REHEARING.

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to the Honorable Albert Lee Stephens, Chief Judge,
and to the Honorable Dal M. Lemmon and Frederick G. Hamley, Associate Judges of the United States Court of Appeals for the Ninth Circuit:

The Bank of Nevada, the Appellant above named, presents this its petition for rehearing in the above titled cause, and, in support thereof, respectfully shows:

I.

THE COURT ERRED IN ITS APPLICATION OF THE LAW RECITED IN THE CASE OF U.S. v. GRAHAM IN ITS OPINION AFFIRMING THE JUDGMENT OF THE DISTRICT COURT.

This Honorable Court regarded the case of *U. S. Graham* (D.C. Cal. 1951) 96 F.Supp. 318, as controlling in section 5 of its opinion and concluded that set-off could exist in the present case.

It is the opinion of the Petitioner herein that the *Graham* case is clearly distinguishable on its fact from the case at bar in the following respects:

It is agreed that in both cases the obligation of the third party to the taxpayer arose after the federal tax liens had been established. That is, in the *Graham* case, the rental accrued from the State of California after the tax liens had been established, and in the *Bank of Nevada* case, if the "first-in, first-out" theory is applied, the deposits sought to be subjected to the federal tax liens were made after those liens had been established. It is also true that the obligation from the taxpayer to the third party, which the third party sought to set-off, in each case arose after the establishment of the federal tax liens. That is, in the *Graham* case the state taxes apparently became due after the federal tax liens had become effective, and in the *Bank of Nevada* case the loan was made to the taxpayer after the federal tax liens had come into being.

However, here the similarity between the cases ceases, and in the *Graham* case the claim for state taxes was totally unrelated to the rentals due under the leases. In the *Bank of Nevada* case, the debt of the bank due the taxpayer, represented by the deposit balance, can be said to have arisen from the loan by the bank. The deposit of the taxpayer to the extent of \$2,000, was from its inception subject to the bank's right of set-off, a right arising from the very transaction which created the deposit and inseparable from the bank's debt to the taxpayer.

In the *Graham* case, the state's claim for taxes was in no way identified with or attached to the state's

ental obligation. It was an entirely separate transaction.

But in the *Bank of Nevada* case the claim the bank ought to set-off against the debt to the taxpayer came into being simultaneously with the debt to the taxpayer, and the right of set-off was in fact provided for by agreement between the bank and the taxpayer before the federal tax liens were established.

Such an agreement as was contained in the financial statement of August 14, 1954, between the Bank of Nevada and the taxpayer, is an integral part of such normal daily banking transactions as are described in the case at bar. This is, and has been, for an indefinite period of time in the past, part of the normal daily procedure in banking transactions of this nature, wherein daily, banks throughout the United States make unsecured loans to their existing commercial depositors to tide them over the temporary financial crises of present day business. All such unsecured loans are predicated upon an agreement with the depositor that any funds on deposit with the bank shall be security for such loans.

The present opinion seems to treat the rights of the bank as a lien which arose after the two tax liens and was, therefore, subordinate to the tax liens. If the rights of the bank were a lien, the only possible lien was a pledge of money in Bentley's account, and Section 6323(c) of the Internal Revenue Act of 1954 provides appellant with a complete statutory defense. This section reads:

“(c) Exception in case of securities.—

(1) Exception.—Even though notice of a lien provided in section 6321 has been filed in the manner prescribed in subsection (a) of this section, the lien shall not be valid with respect to security, as defined in paragraph (2) of this subsection, as against any mortgagee, pledgee, or purchaser of such security, for an adequate and full consideration in money or money's worth, if at the time of such mortgage, pledge, or purchase such mortgagee, pledgee, or purchaser was without notice or knowledge of the existence of such lien.

(2) Definition of security.—As used in this subsection, the term ‘security’ means any bond, debenture, note, or certificate or other evidence of indebtedness, issued by any corporation (including one issued by a government or political subdivision thereof), with interest coupons or registered form, share of stock, voting trust certificate, or any certificate of interest or participation in, certificate of deposit or receipt for, temporary or interim certificate for, or warrant or right to subscribe to or purchase, any of the foregoing; negotiable instrument; or money.”

It is to be noted that the definition of “security” includes “money”, and that tax liens, even recordable tax liens, “are not valid” with respect to a security as against a bona fide pledgee who at the time of the pledge was without notice or knowledge of the existence of the tax liens. No one can deny that the bank made the loan for full and adequate consideration, without notice or knowledge of either tax lien. The money in Bentley’s account was a security held by the bank for Bentley’s debt to the bank. Therefore,

the tax liens were not "valid" (to use the language of Section 6323(c)) against this security.

II.

THE COURT ERRED IN FINDING IN ITS OPINION THE ACTUAL SET-OFF OCCURRED SUBSEQUENT TO THE GOVERNMENT'S DEMAND AND LEVY, AND IN ITS APPLICATION OF THE CASE OF U.S. v. WINNETT IN SUPPORT THEREOF.

It is clear in the case of *U. S. v. Winnett*, 165 F. 2d 9, that a right of set-off can be created by an agreement and that such right is perfected at the time of the execution of the agreement continuing thereafter until the events occur, which are provided for in the agreement, to automatically give effect to the right of set-off. This is exactly what happened in the *Winnett* case, and under no interpretation of said case can it be said that the right of set-off was inchoate and required further acts upon the part of the person having said right to apply the unappropriated money of his debtor in his hands in extinguishment of the debts due to him.

The theory adopted by the Court, in its present opinion, would mean that all set-offs are inchoate and perfected only after process is received, or in the instant case, after notice of levy had been received by the bank. It is the Petitioner's opinion that such conclusion is contrary to the law of the *Winnett* case, and, in fact, that case holds that the instantaneous decision to make the set-off should be the controlling factor. In fact any other conclusion is completely unrealistic.

The facts of any case where set-off is applied, will support the above conclusion, and that conclusio only, for when any official, sheriff or constable proceeds to serve a levy upon a debtor, that debtor cannot have knowledge of the name of the person involved until the official, sheriff or constable, notifies him of the same, or until his name is disclosed by the service of the levy or writ. Therefore, it is at that specil moment, at the time of service of levy upon the bank, that Mr. Bentley no longer had the right to use the money or the credit with the bank, and at that instant the set-off took place, and the only thing remaining to be done was for the officer or employee receiving the levy to notify the bookkeeping department to make the actual entry upon the ledger sheet maintained for the taxpayer. This is what actually occurred in the present case, and what in reality occurs instantly not "after" in all cases of set-off.

Another factor ignored by the Court in its opinin is that actually the taxpayer in the instant case was using the bank's money, and not his own, for the bank had loaned the sum of \$2,000 to Mr. Bentley, which he deposited in the account. The bank permitted Mr. Bentley to use its money conditioned upon and in consideration for the right of set-off and the right to terminate the use of said funds. As a consequence the rights of Bentley ceased immediately upon the service of notice of levy, and the rights of the bank to set-off any balance due against the loan arose immediately. One is the consideration for the other. It is inequitable to enforce one without enforcing

g the other. To hold that such a right of set-off inchoate and can only occur after the notice of levy and demand by the Government would in effect create greater rights in the fund or the credit than the depositor had. This is the opinion of the Petitioner as the holding of the *Winnett* case and the cases cited that decision.

It is concluded, therefore, that the present opinion this Court fails to apply and ignores the well-established rule set forth in the *Winnett* case and supported by the case of *No. Chicago Rolling Mills Co. v. Oregon & Steel Co.*, 152 U.S. 596, 14 Sup. Ct. 710, that a creditor or garnishor can have no greater rights than those of a person against whom the garnishment or levy is sought to be enforced, or as in this case, the taxpayer or depositor whose right to the use of money or bank credit is sought to be levied upon.

It is the conclusion of the Petitioner that the right of set-off in the instant case was not inchoate in any respect and did not relate back to the date of the agreement, as understood upon the doctrine of "relation back" as determined by the case of *U. S. v. Security Trust and Savings Bank*, 1950, 340 U.S. 47, but rather that such agreement is a continuing one which creates the condition upon which the bank will make unsecured loans and which relates to the basis upon which the borrower pledges any credits to which he may be entitled from the bank as security for such loans.

III.

**THE COURT ERRED IN FAILING TO CONSIDER THE
CASE OF U.S. v. BANK OF SHELBY.**

In the case of *U. S. v. Bank of Shelby*, 68 F. 2d 53 (C.A. 5th), cited on page 7 of Appellant's Rep. Brief the Appellate Court upheld the right of set-off in a situation similar in all practical respects to the case at bar. In the *Shelby* case, the obligation of the third party to the taxpayer, and the obligation from the taxpayer to the third party, arose out of the same transaction wherein a promissory note was given and the funds obtained therefrom deposited to the taxpayer's account. The Court at page 539 recognized the rule in equity which permits set-off of unmatured debts when the debtor is insolvent but based its decision upon "another potent fact" that the two obligations, the bank account of the taxpayer and its debt to the bank, "arose out of the same transaction and the one is the consideration for the other". Petitioner believes that the *Bank of Shelby* case, which allowed the set-off even though the loan was made after the tax lien arose, should be the basis for allowing the set-off in the present case.

Wherefore, upon the foregoing grounds it is respectfully urged that this Petition for Rehearing be granted, that argument thereon be heard by this Honorable Court *en banc* because of the extreme and widespread importance to all commercial banking and all banks doing business in the United States, and further due to the fact that the ultimate opinion in this case will have an extreme effect upon the practice of all

inks with respect to any and all future unsecured
lans, and that the judgment of the District Court be,
pon further consideration, reversed.

Dated, Las Vegas, Nevada,

January 22, 1958.

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Petitioner Bank of Nevada.*

CERTIFICATE OF COUNSEL.

We, Milton W. Keefer and B. Mahlon Brown, attorneys for Appellant, do hereby certify that the foregoing Petition for Rehearing of this cause is presented in good faith and not for purpose of delay.

Dated, Las Vegas, Nevada,
January 22, 1958.

MILTON W. KEEFER,
B. MAHLON BROWN.